



SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

# Joint Committee on Appropriations Budget Hearing



January 29, 2024



# Executive Team



# 2023 Statistical Report

- Published 2<sup>nd</sup> annual statistical report
- Reference for data including:
  - Overview
  - Population projections
  - Offender demographics
  - Admissions/Releases
  - Clinical Services
  - Parole
  - Juvenile
  - Pheasantland Industries
  - Recidivism

## 2023 Statistical Report

SOUTH DAKOTA  
DEPARTMENT OF  
CORRECTIONS

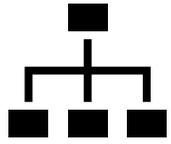
KRISTI NOEM *Governor*  
KELLIE WASKO *Cabinet Secretary*



# Agenda



Strategic Initiatives



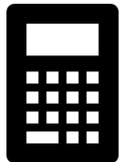
DOC Restructures



Workforce



FY25 Budget Request



FY24 Budget Adjustments

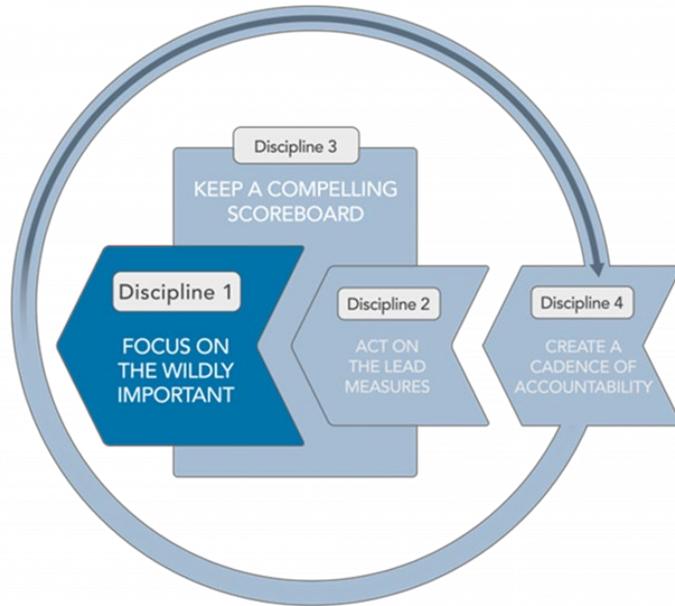


Construction Updates





# Strategic Initiatives

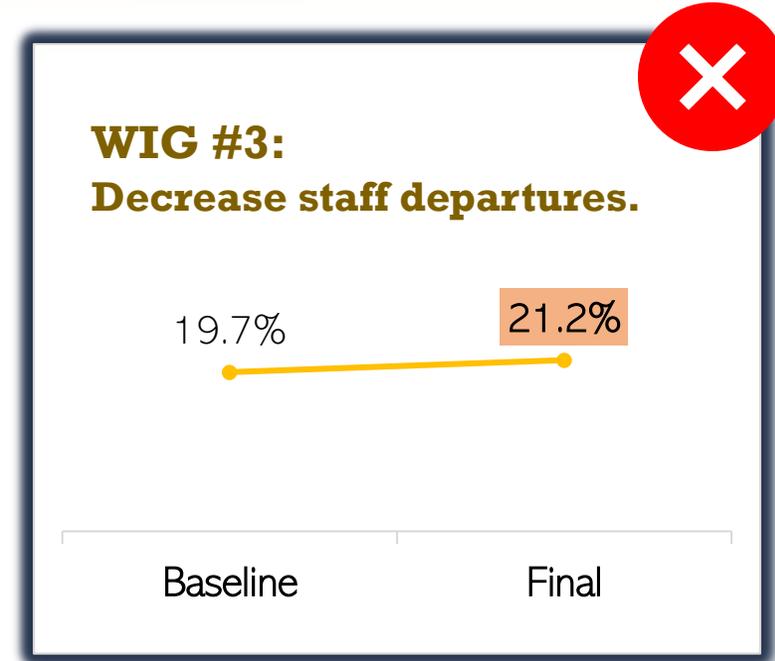
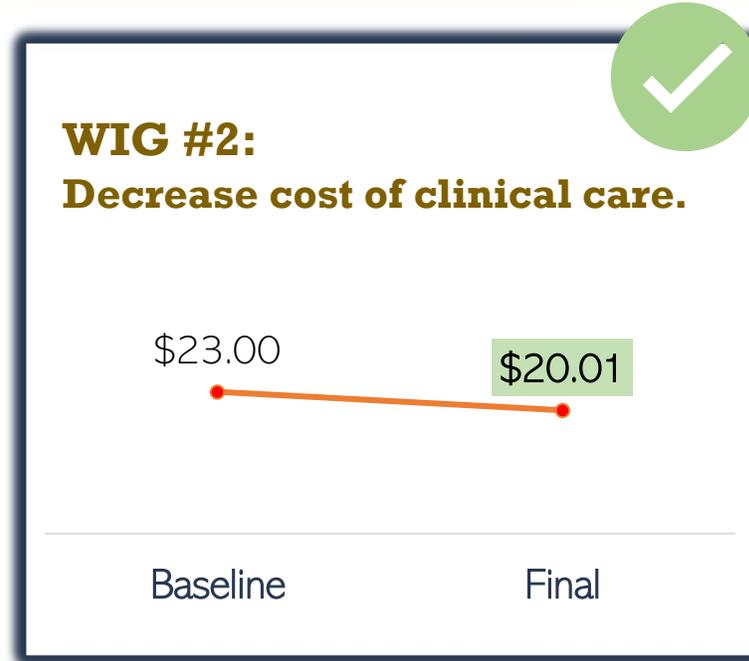
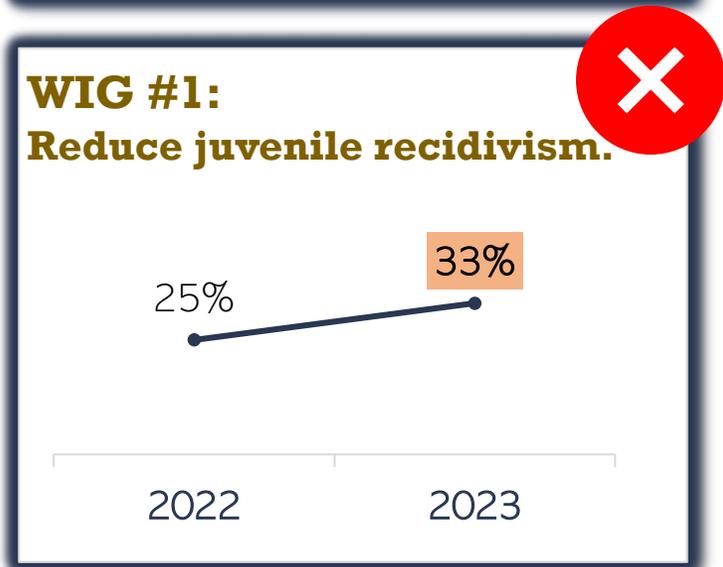
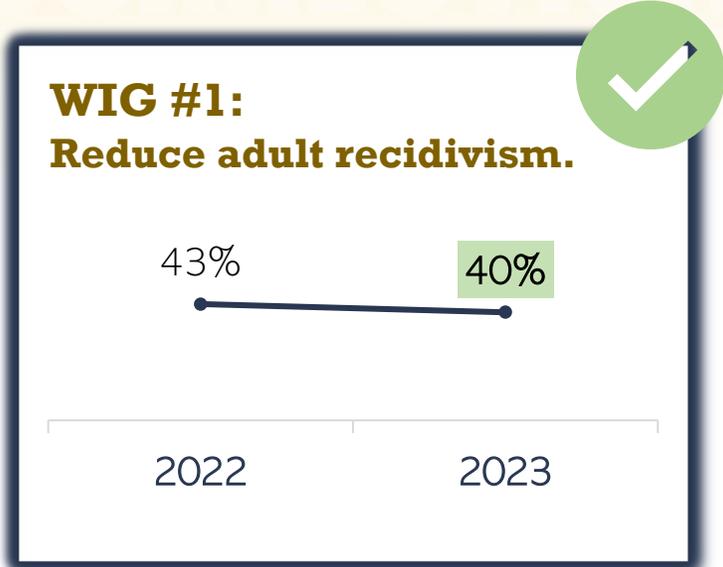


# 2023 Wildly Important Goals (WIGS)

- **WIG #1: Decrease recidivism by 3% (adult) and 2% (juvenile)**
  - Adult recidivism from 43% to 40%
  - Juvenile recidivism from 25% to 23%
- **WIG #2: Decrease cost of clinical care by 10%**
  - Per inmate per day cost from \$23.00/day to less than \$20.70/day
- **WIG #3: Decrease staff departures by 5%**
  - Staff departures from 19.7% to 14.7%



# 2023 Wildly Important Goals (WIGs)



# 2024 Wildly Important Goals (WIGS)

- **WIG #1: Decrease recidivism by 3% ( adult & juvenile)**
  - Adult recidivism from 40% to 37%
  - Juvenile recidivism from 33% to 30%
- **WIG #2: Decrease staff turnover by 10%**
  - Turnover decrease from 28% to 18%
- **WIG #3: Establish Family Reunification Program**
  - At least one family event per quarter per facility

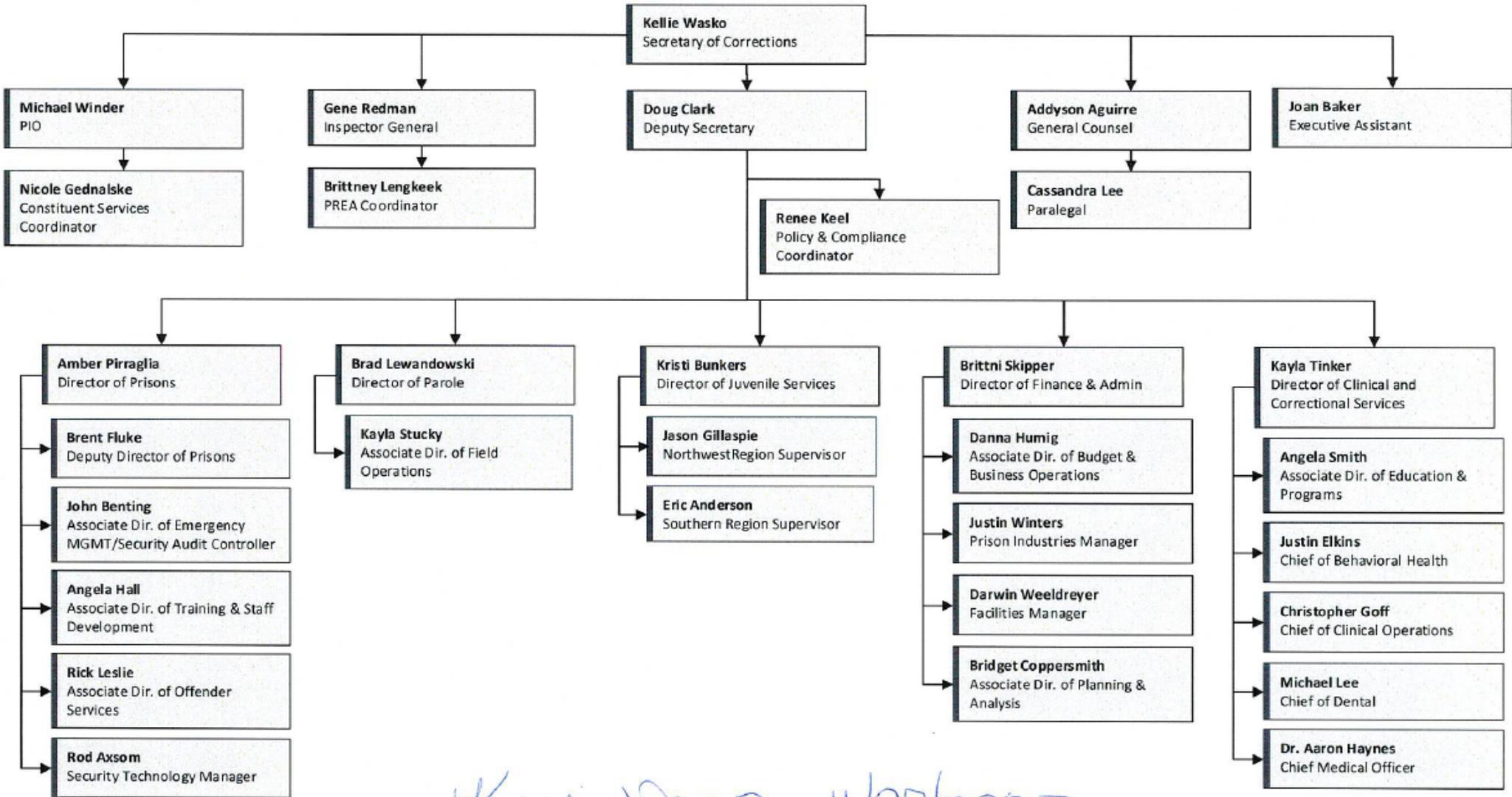




# DOC Restructures



# Administrative Restructure



Secretary: Kellie Wasko Date: 11/27/2023



# Administrative Restructure Outcomes

- Improved **decision making** and **communication**
- Comprehensive **oversight** of adult correctional facilities
- Enhanced **response** to **critical issues** and **investigations**
- Systemic process of **monitoring policy compliance**
- **Prioritization** of offender programming
- **Focus** on standards of **care**



# Clinical Services Restructure



Clinical services transitioned under DOC

- Included supervision of 165.9 FTE
- Net impact of \$0 to the state

Pharmacy FTE/funding transition in FY25



# Clinical Services Restructure Outcomes

- Increased in-house services
- Increased Hep C treatments
- Medication Assisted Treatment (MAT)/Medication for Opioid Use Disorder (MOUD) initiation & continuation
- Formulary changes/polypharmacy assessment
- Expanded clinical coverage
- Seeking American Correctional Association accreditation





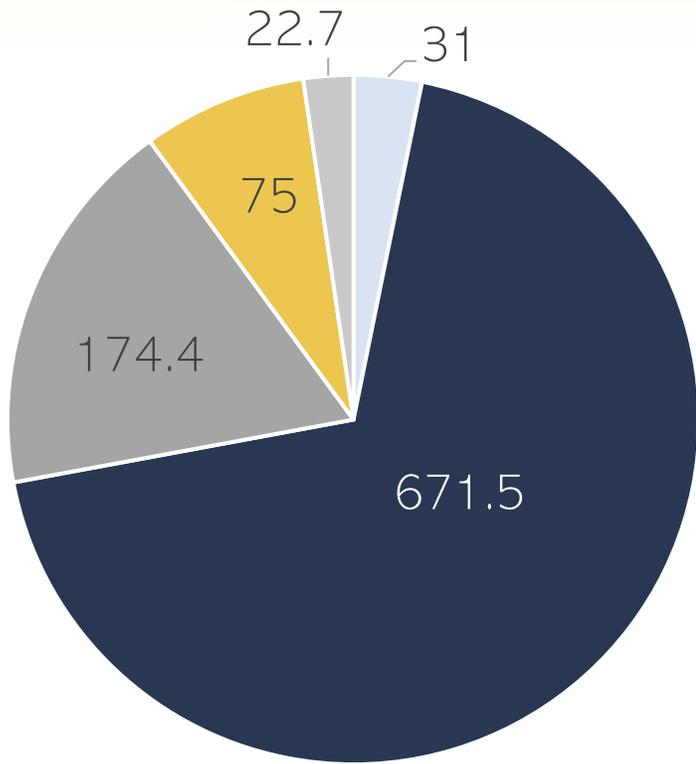
**SDDOC**  
SOUTH DAKOTA DEPARTMENT OF CORRECTIONS



# Workforce

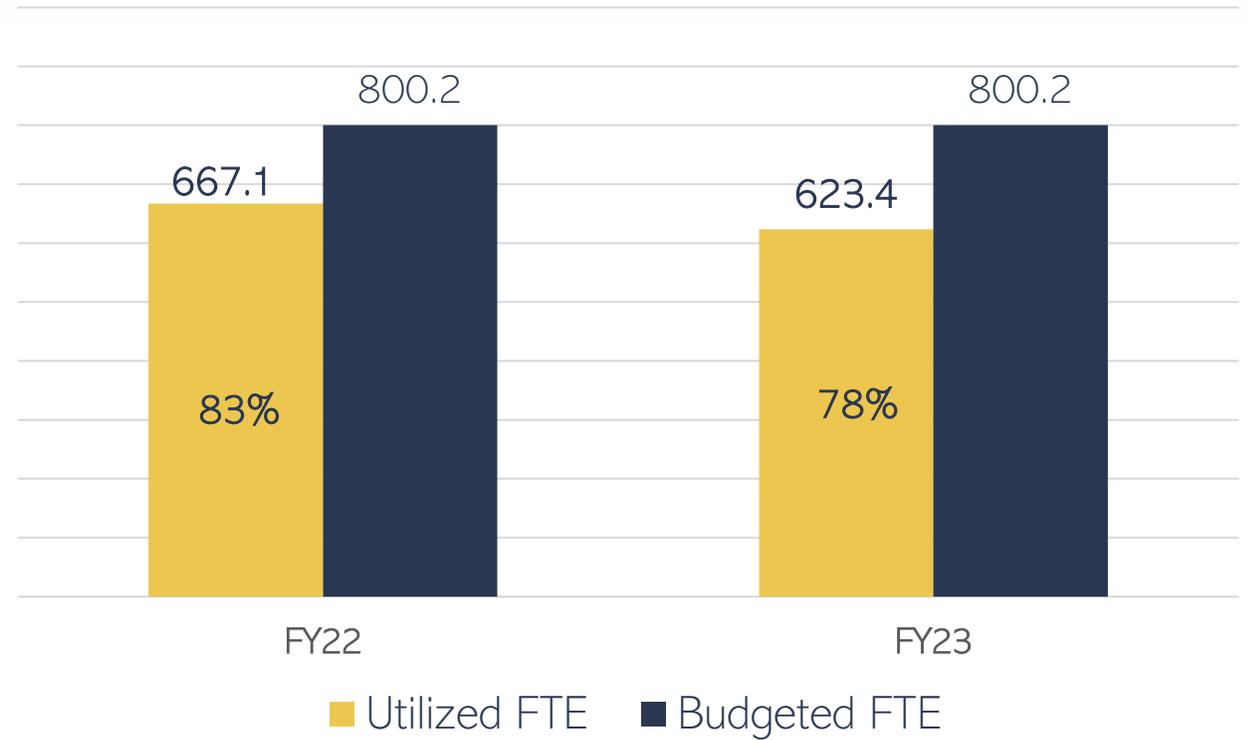
# Workforce: FTE Overview

## FY25 Budgeted FTE by Division

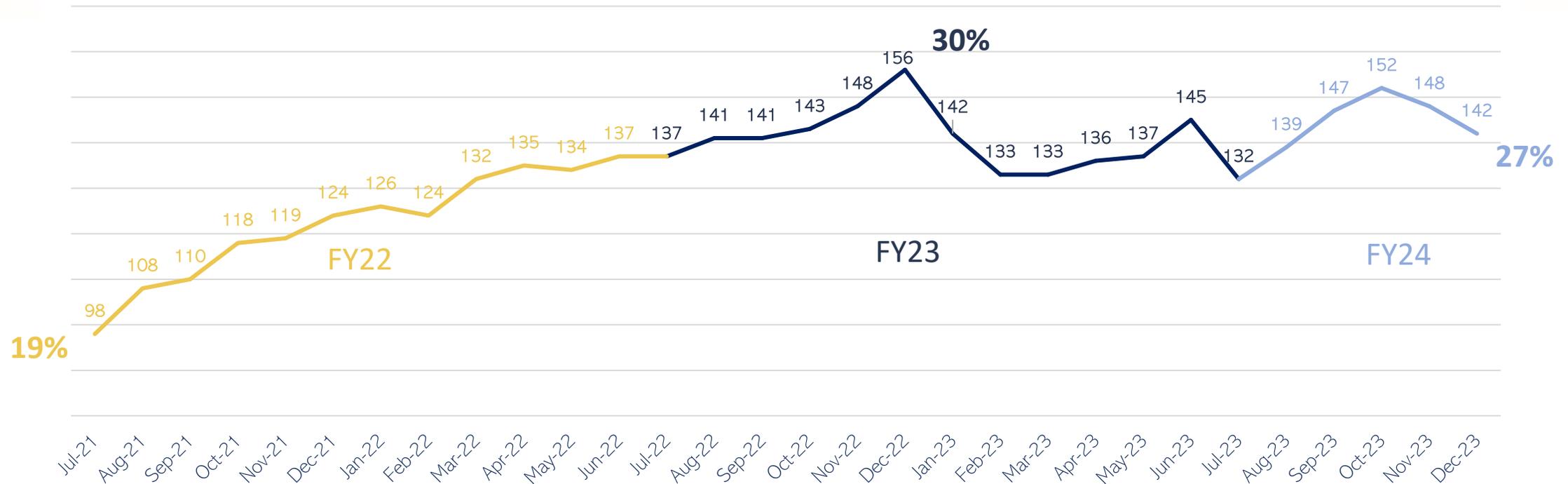


■ Administration ■ Prisons ■ Clinical ■ Parole ■ Juvenile

## FTE Utilization



# Workforce: Security Staff Vacancies



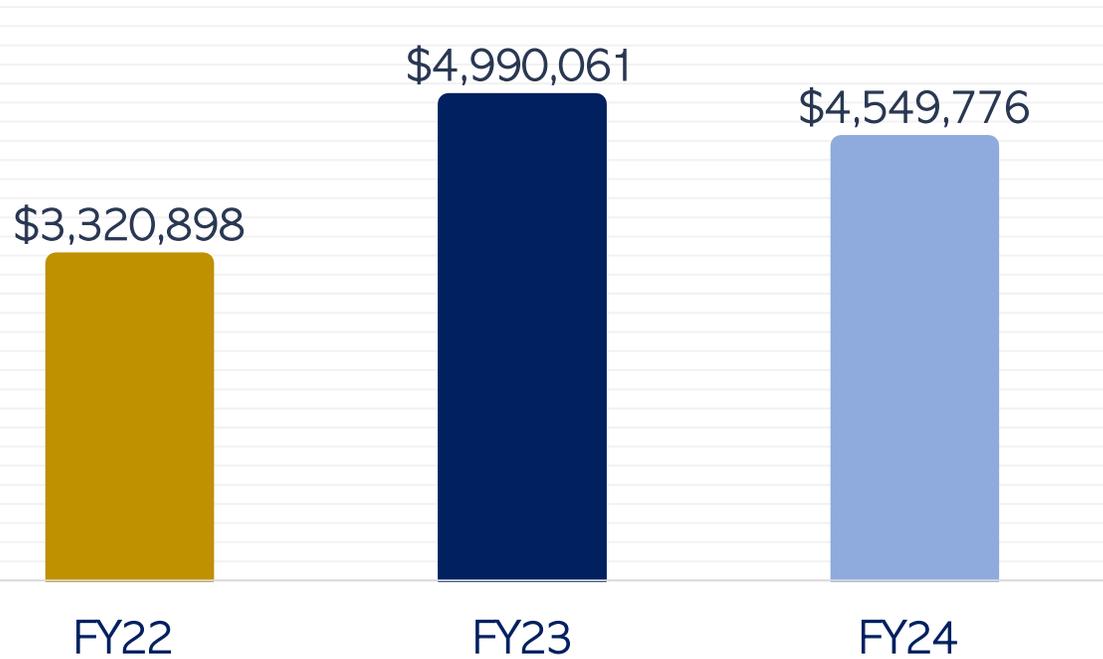
## Uniformed security staff

- Correctional Officers, Corporals, Sergeants, Lieutenants, Captains

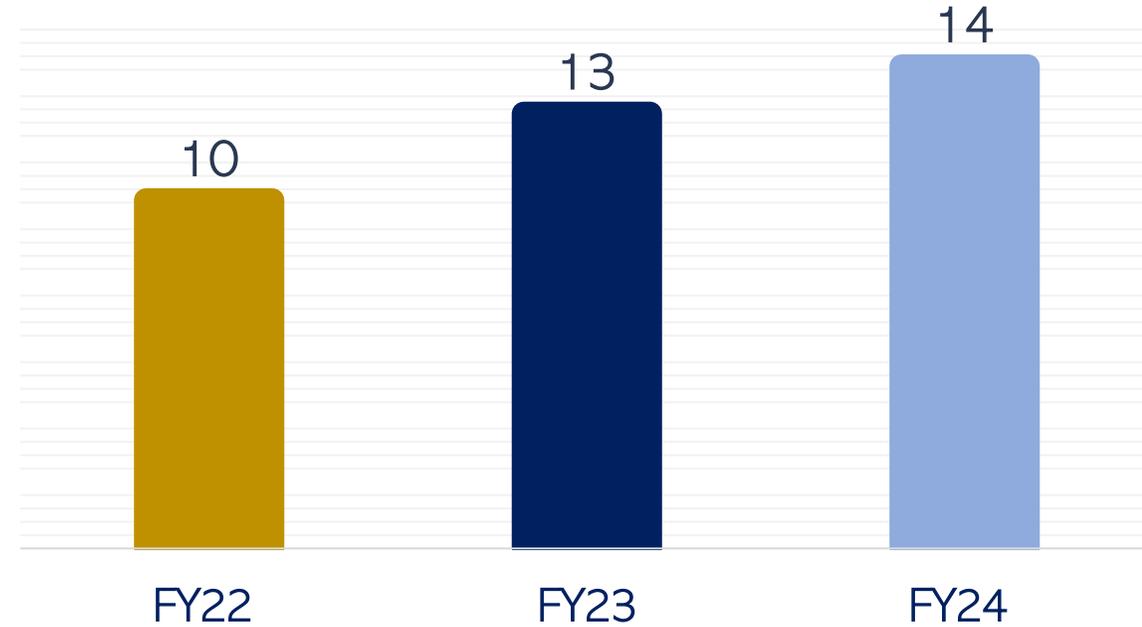


# Workforce: Security Staff Overtime

## Annual OT Expense



## Employee Avg OT Hours Per Pay Period



- Vacancies drive overtime hours.
- PS budget available from vacancies pays for OT.



# Workforce: Clinical Staff

## Vacancies

- 27% vacancy rate (46 vacancies)
- Chemical Dependency Counselors, Nurses, LPN's, and Nurse Managers

## Overtime

- Total spent FY24 YTD: \$151K
- Average OT worked per employee per pay period is 2.5 hours

## Contract Staff

- Platinum Choice Staffing contract
  - \$62/hour for LPN's & \$72/hour for RN's
- Total spent FY24 YTD: \$1.5M



# Workforce: Financial Incentives

- Increased salaries for security staff
  - \$17.89 to \$25.14 over the past two years
- Night shift differential
  - \$2/hour security & \$5/hour nursing
- Referral bonus \$1,500
- Nurse loan repayment/scholarship programs



# Workforce: Recruiting Efforts

- RCI Advanced Recruitment Solutions
  - Sources and recruits potential candidates
  - Hired 20 at SDSP since September; 16 are still employed.
  - Expanded to SDWP and MDSP for nurses and CO's
- Onsite hiring events/job fairs
- Social media advertising
- Billboards
- Movie theater ads

**DEPARTMENT OF SAFETY SECURITY**  
*South Dakota*  
**SUPERVISION CORRECTIONS**

**K9 Lieutenant**  
**Mike Durfee State Prison**  
**Springfield, SD**

**LIUENTENANT**  
**DEPARTMENT OF CORRECTIONS**  
S.D.

**NOW HIRING**

Apply by 1/10/2024  
to Job ID# 25747 @

**DEPARTMENT OF SAFETY SECURITY**  
*South Dakota*  
**SUPERVISION CORRECTIONS**

**We Are HIRING**

**Clinical Laboratory Technician**  
**Women's Prison**  
**Pierre, SD**

Up to \$30/hour DOE  
State benefits

Apply to Job ID#25770 by 2/5/24 to  
[BHR.SD.GOV/WORKFORUS/](https://BHR.SD.GOV/WORKFORUS/)



# Workforce: Retention Efforts

The SD Department of Corrections Presents:

## EMOTIONAL SURVIVAL FOR LAW ENFORCEMENT TRAINING

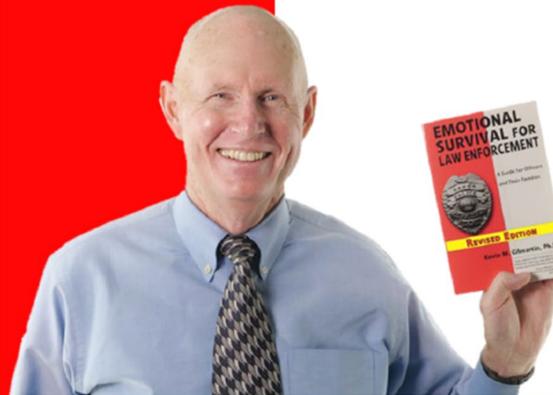
with Dr. Kevin Gilmartin



Tuesday, April 4, 2023  
Pierre, SD  
8AM – 5PM  
Lunch Provided

Wednesday, April 5, 2023  
Sioux Falls, SD  
8AM – 5PM  
Lunch Provided

Seats are limited.  
Please contact  
your supervisor to  
express interest in  
attending or if you  
have any  
questions prior to  
February 24<sup>th</sup>.



Open to ALL Department of Corrections Staff

- Mandatory supervisor training
- Suitability assessment for security staff
- “Emotional Survival” training for all staff
  - 406 registrants
  - Invited DPS, GF&P, county jails, police departments, and federal prison employees
- Special Teams
  - Honor Guard & Critical Incident Response Team
- Wellness Committee & Policy
- Succession Training





**SDDOC**

SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

# FY25 Budget Request

# Governor's Recommended FY25 Budget

Budget	FTE	General	Federal	Other	Total
FY24 Base Budget	966.1	141,953,306	4,852,676	5,069,824	151,875,806
FY25 Recommended	<u>974.6</u>	<u>147,098,782</u>	<u>4,529,322</u>	<u>5,069,824</u>	<u>156,697,928</u>
Difference	8.5	\$5,145,476	(\$323,354)	\$0	\$4,822,122

Recommended Changes	FTE	General	Federal	Other	Total
Operating Expenses	0.0	1,755,031	0	0	1,755,031
Clinical Services	8.5	1,209,563	0	0	1,209,563
Provider Adjustments	0.0	1,180,882	(323,354)	0	857,528
Diversion Funding	<u>0.0</u>	<u>1,000,000</u>	<u>0</u>	<u>0</u>	<u>1,000,000</u>
FY25 Total Changes	8.5	\$5,145,476	(\$323,354)	\$0	\$4,822,122



# Operating Expenses

Operating Expense	General	Federal	Other	Total
Food Services	1,480,005	0	0	1,480,005
Utilities	<u>275,026</u>	<u>0</u>	<u>0</u>	<u>275,026</u>
Total	\$1,755,031	\$0	\$0	\$1,755,031

## Food Services (p. 3, 6)

- \$748,790 increase in offender population
- \$731,215 meal cost changes

## Utilities (p. 9)

- \$109,051 electricity, \$114,384 natural gas, (\$157,140) fuel oil, (\$21,379) propane, \$96,512 water, \$133,599 garbage



# Clinical Services

Clinical Services	FTE	General	Federal	Other	Total
Offender Increase	0.0	690,589	0	0	690,589
Medical Costs	0.0	518,974	0	0	518,975
Pharmacy Transition	<u>8.5</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total	8.5	\$1,209,563	\$0	\$0	\$1,209,563

## Offender Increase (p. 4)

- Increase of 494 offenders in the average daily population

## Inflationary Medical Costs (p. 8)

- Outsourced services 4.3%; Prescription drugs 2.2%

## Pharmacy Transition (p. 9)

- Includes \$1,004,874 transfer from OE to PS, net impact of \$0



# Provider Adjustments

Provider Adjustment	General	Federal	Other	Total
Juvenile Placements	582,666	(342,064)	0	240,602
Discretionary Inflation	524,088	92,838	0	616,926
Federal Medical Assistance Percentage	<u>74,128</u>	<u>(74,128)</u>	<u>0</u>	<u>0</u>
Total	\$1,180,882	(\$323,354)	\$0	\$857,528

## Juvenile Placements (p. 5,7)

- \$450K due to increase in detention rates; overall decrease in ADP

## Discretionary Inflation (p. 5)

- 4% discretionary inflation for providers

## Federal Medical Assistance Percentage (FMAP) (p. 6)

- Increase in state paid portion of Medicaid placements
- 41.45% general; 58.55% federal



# Diversion Funding

Diversion Funding	General	Federal	Other	Total
Diversion Funding	<u>1,000,000</u>	<u>0</u>	<u>0</u>	<u>1,000,000</u>
Total	\$1,000,000	0	0	\$1,000,000

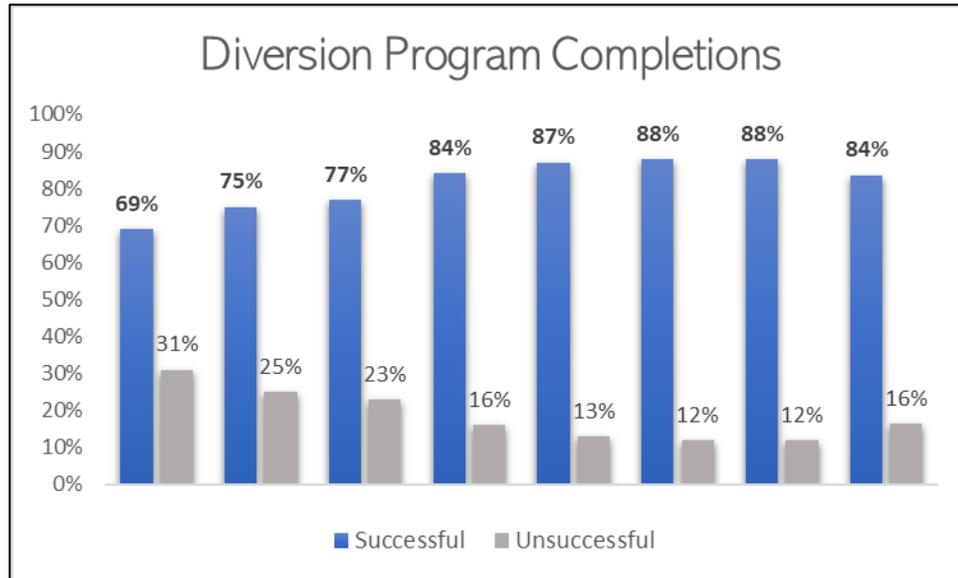
## Diversion Funding (p. 8)

- Increases the payment to counties from **\$250 to \$750** for each successful diversion program completion
- Allows counties to expand community-based diversion programs for youth
- Like decrease in DSS's budget



# Diversion Funding

SB47: Revise the incentive program for juvenile diversion opportunities.



	FY 21		FY 22		FY 23	
	Successful	Unsuccessful	Successful	Unsuccessful	Successful	Unsuccessful
Alcohol	158	45	190	19	149	25
CHINS	83	14	125	28	86	35
Drug	259	45	273	49	326	53
Other	9	2	17	0	30	1
Person	129	26	153	37	194	47
Property	167	45	146	40	182	37
Public Order	194	27	298	36	282	54
Sex Offense	53	6	52	4	84	7
Tobacco	147	13	216	17	252	23
Truancy	673	21	513	52	238	75
Totals	1872	244	1983	282	1823	357

- Diversion programs are a successful intervention
- Keeps low level offenders from entering justice system





SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

# FY24 Budget Adjustments

# FY24 Budget Adjustments

Adjustments	General	Federal	Other	Total
Hughes County Jail Contract	4,521,240	0	0	4,521,240
Food Services	1,038,332	0	0	1,038,332
Juvenile Placements	582,666	(342,064)	0	240,602
Utilities	184,974	0	0	184,974
Enhanced FMAP	(158,562)	158,562	0	0
Clinical Services	<u>(10,000,000)</u>	<u>10,000,000</u>	<u>0</u>	<u>0</u>
FY24 Total Adjustments	(\$3,831,350)	\$9,816,498	\$0	\$5,985,148



# Hughes County Jail Contract

✓ \$4,521,240 general funds

✓ \$2,644,800 general funds

- Extend contract for 48 female offenders at the SD Women's Prison due to overcrowding from July 2024 to January 2026
- Rate of \$95/day

✓ \$1,876,440 general funds

- Increase beds from 48 to 72 starting December 15, 2023
- Population at the SD Women's Prison continues to increase





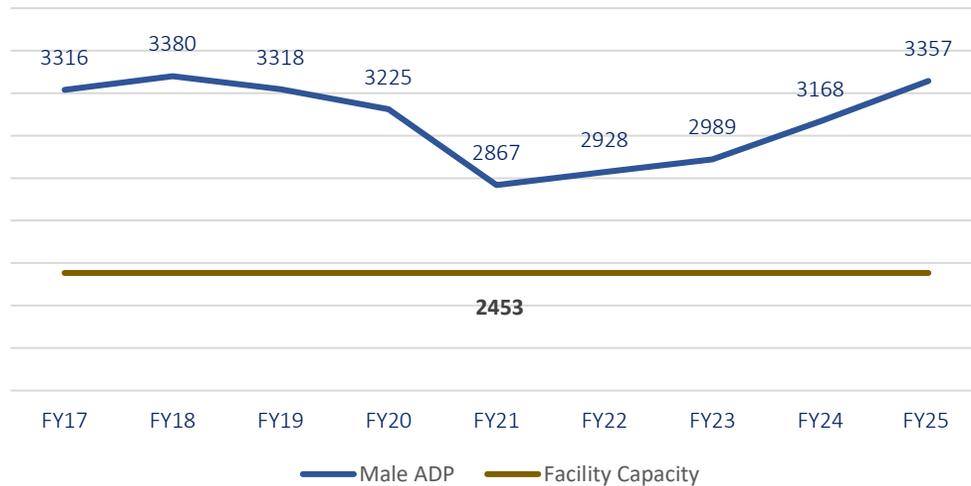
# Prison Construction Updates

# Metrics: Facility Population & Capacities

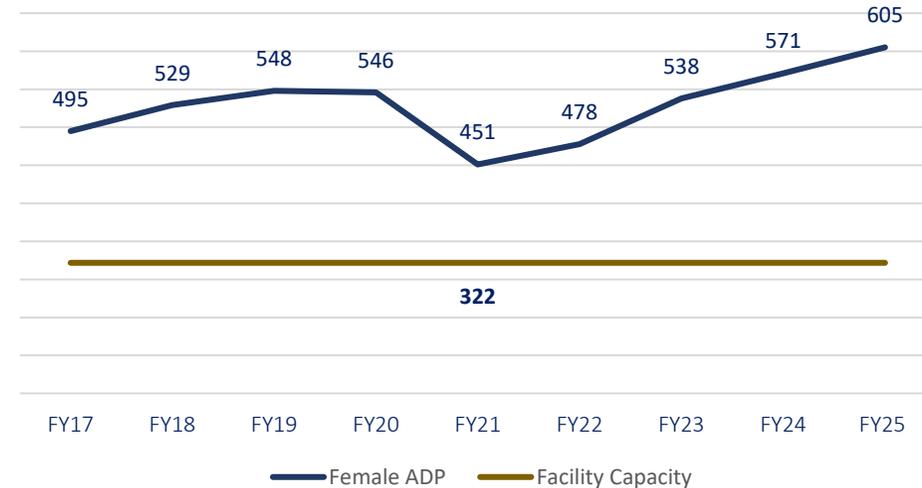
**Figure 1.9: Facility Populations & Capacities**

State Facilities	Facility Level	On Grounds Population	Design Capacity	Expanded Capacity	Operational Capacity	% Design Capacity
Mike Durfee State Prison	III	1023	963	80	1,043	106%
Jameson Prison Annex	V	483	576	100	676	84%
SD Women's Prison	V	299	202	128	330	148%
Pierre Minimum Center	II	179	120	0	120	149%
Rapid City Minimum Center	II	296	216	204	420	137%
SD State Penitentiary	IV	792	426	411	837	186%
Sioux Falls Minimum Center	II	200	80	164	244	250%
Yankton Minimum Center	II	316	192	140	332	165%
<b>TOTAL STATE</b>		<b>3,588</b>	<b>2,775</b>	<b>1,227</b>	<b>4,002</b>	<b>129%</b>

Male ADP Compared to Capacity



Female ADP Compared to Capacity



# Metrics: Projected Population Increase

Figure 1.4: Forecasted Population

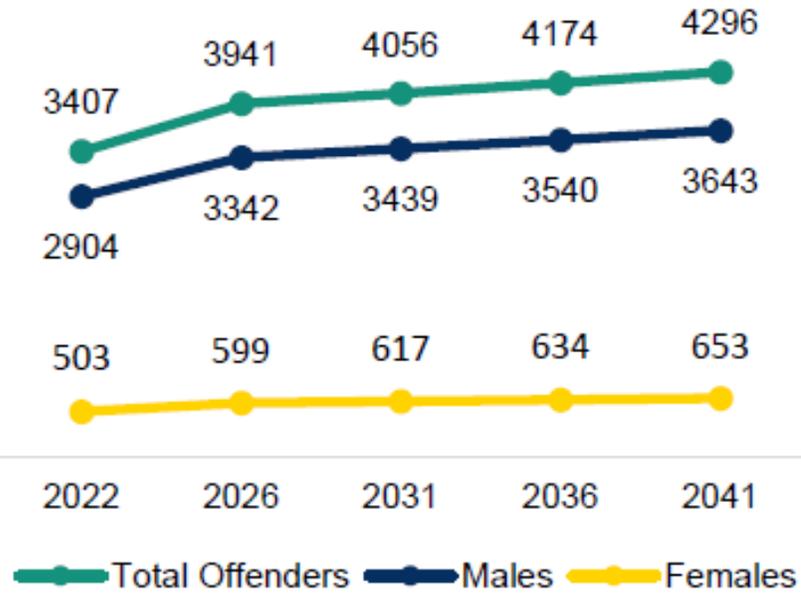
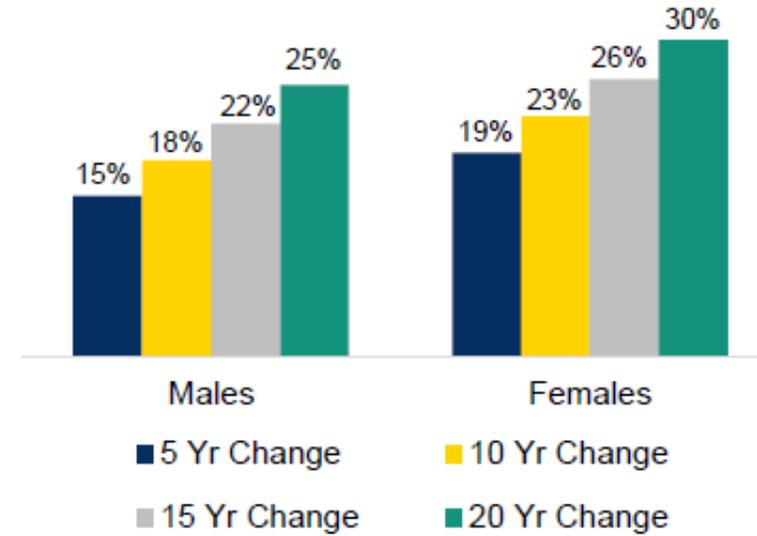


Figure 1.5: Forecasted Population Change





SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

# Senate Bill 49

Men's Correctional Facility



# Metrics: Physical Plant Inefficiencies

## Intensive Staff Supervision Required

- Multi-tiered, linear configuration is unsafe and inefficient to staff
- Highest vacancy rate
- Highest overtime & double time expenses

## Operational Inefficiencies

- Built in 1881; 143-year-old building
- \$30M spent on maintenance & repair since FY13
- \$28.8M worth of identified projects that need to be addressed
- Designed for single occupancy cells but house multiple offenders
- Does not meet ACA standards



# Project Description

## Jameson Prison Annex

- Specialty populations

## SF Minimum Center

- Mission realignment to re-entry & work release

## State Penitentiary & Ancillary Buildings

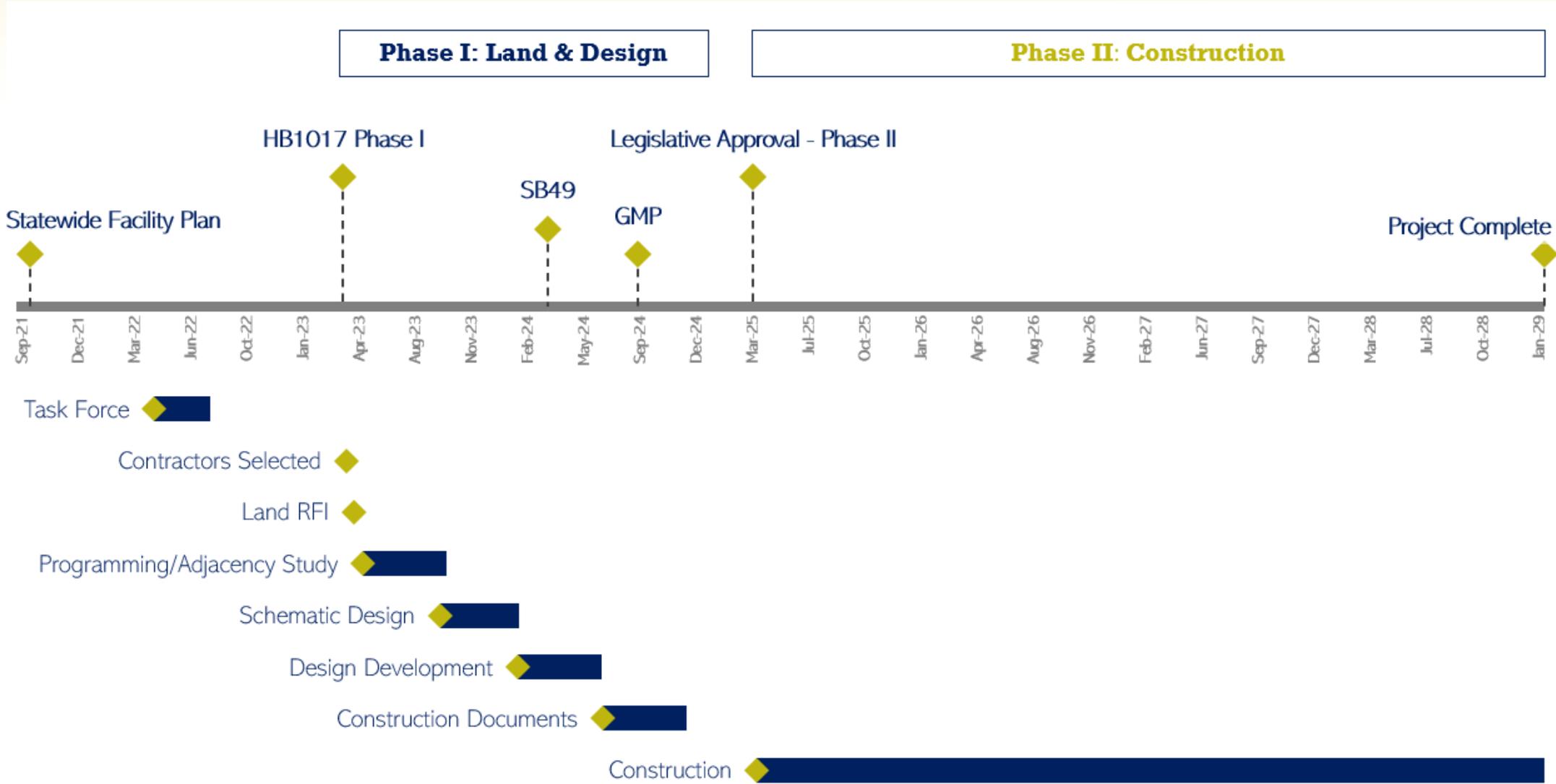
- Decommission

## Pheasantland Industries

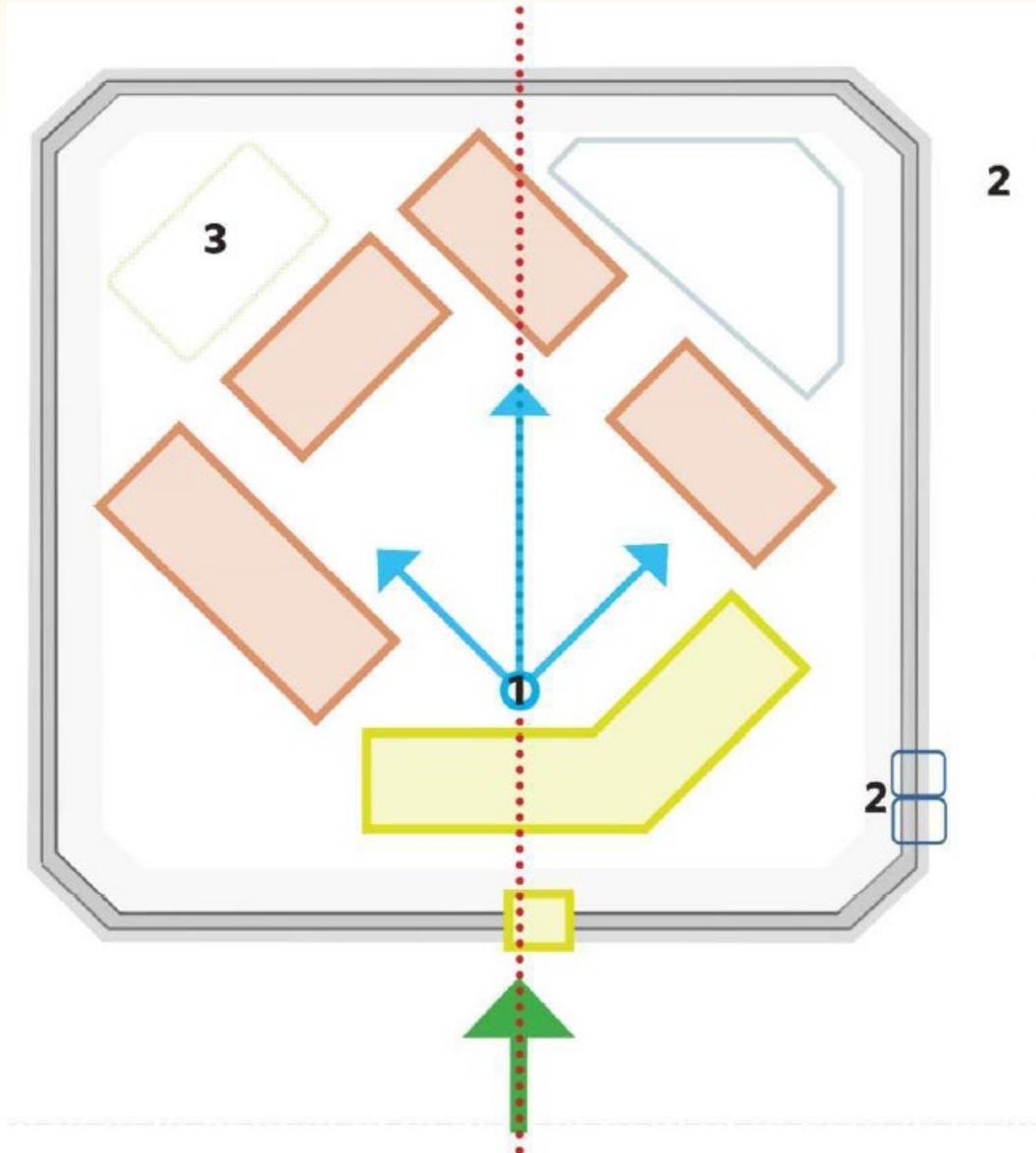
- Move programs to new location



# Project Description: Timeline



# Project Description: Concept Diagram



## LEGEND

- 1. Control
- 2. Security
- 3. Privacy

- = Housing
- = Admin
- = Services
- = Central Axis
- = Visibility from Control
- = Primary Entrance



# Infrastructure Needs

- Multiple infrastructure options were vetted before making a site selection.
- Infrastructure scaling has been part of the prison budget regardless of where the prison would be built.

## Considerations:

- Electric
- Water
- Wastewater
- Natural Gas
- Road Construction & Maintenance
- Other Services



# SD Men's Correctional Facility: Funding

Funding Sources	General Funds	Federal Funds	Other Funds	Total
2023 HB1017 Land & Design	\$25,359,551	\$0	\$26,640,449	\$52,000,000
2023 HB1017 Transfer to ICF	\$0	\$0	\$270,716,813	\$270,716,813
2023 HB1049 Transfer to ICF	\$0	\$0	\$8,206,857	\$8,206,857
2024 SB49 Site Prep	\$0	\$10,000,000	\$0	\$10,000,000
2024 SB49 Transfer to ICF	<u>\$0</u>	<u>\$0</u>	<u>\$228,180,884</u>	<u>\$228,180,884</u>
<b>Total Dedicated Funds:</b>	<b>\$25,359,551</b>	<b>\$10,000,000</b>	<b>\$533,745,003</b>	<b>\$569,104,554</b>

- \$52M from HB1017 and \$10M in SB49 – authority to spend.
- Transfers to Incarceration Construction Fund (ICF) are for future construction costs. \$507M
- Total dedicated funds: \$569M





SOUTH DAKOTA DEPARTMENT OF CORRECTIONS

# Senate Bill 50

Rapid City Female Correctional Facility



# Rapid City Women's Correctional Facility

## Senate Bill 50 Overview

SB 50 Funding Source	General Funds	Federal Funds	Other Funds	Total
Section 1: American Rescue Plan Act	\$0	\$2,420,154	\$0	\$2,420,154
Section 2: Incarceration Construction Fund	<u>\$0</u>	<u>\$0</u>	<u>\$20,892,175</u>	<u>\$20,892,175</u>
Total:	\$0	\$2,420,154	\$20,892,175	\$23,312,329

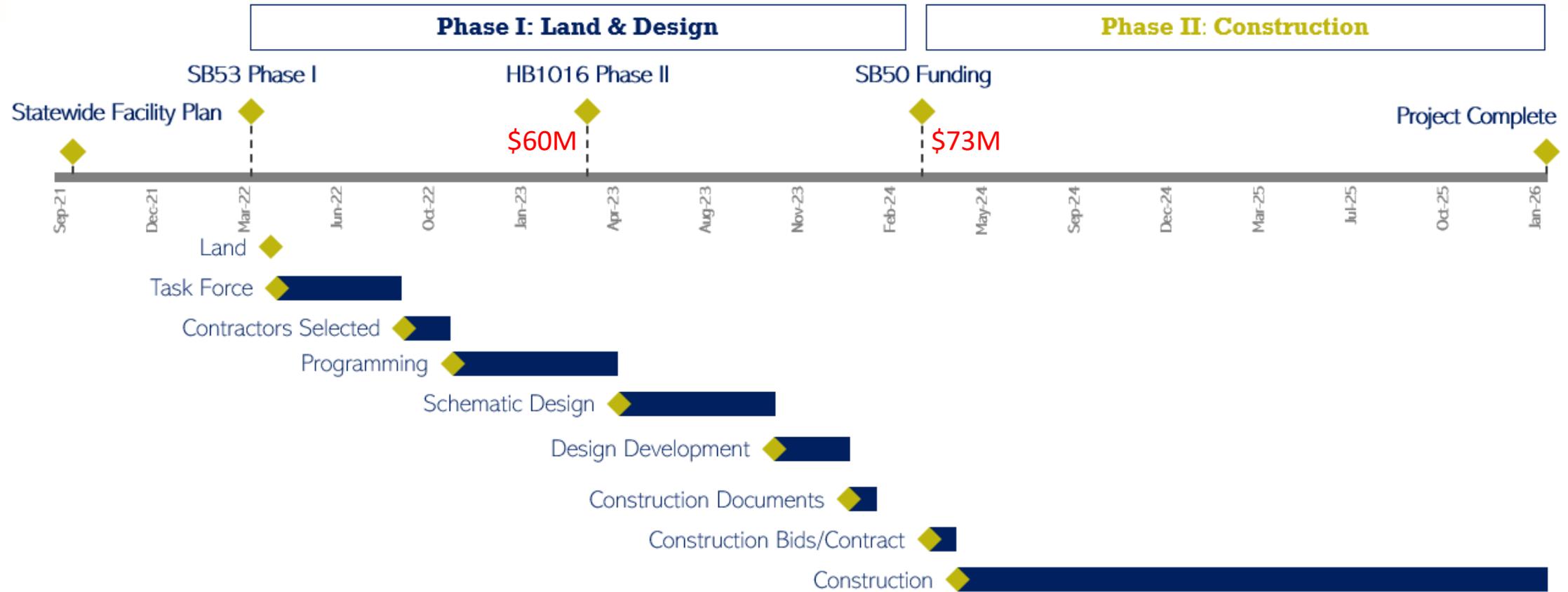
- **Section 1:** Appropriates federal fund expenditure authority for construction
- **Section 2:** Appropriates other fund expenditure authority for construction
- **Section 3:** Transfers general funds to incarceration construction fund

SB 50 Total Funding: \$23.3M



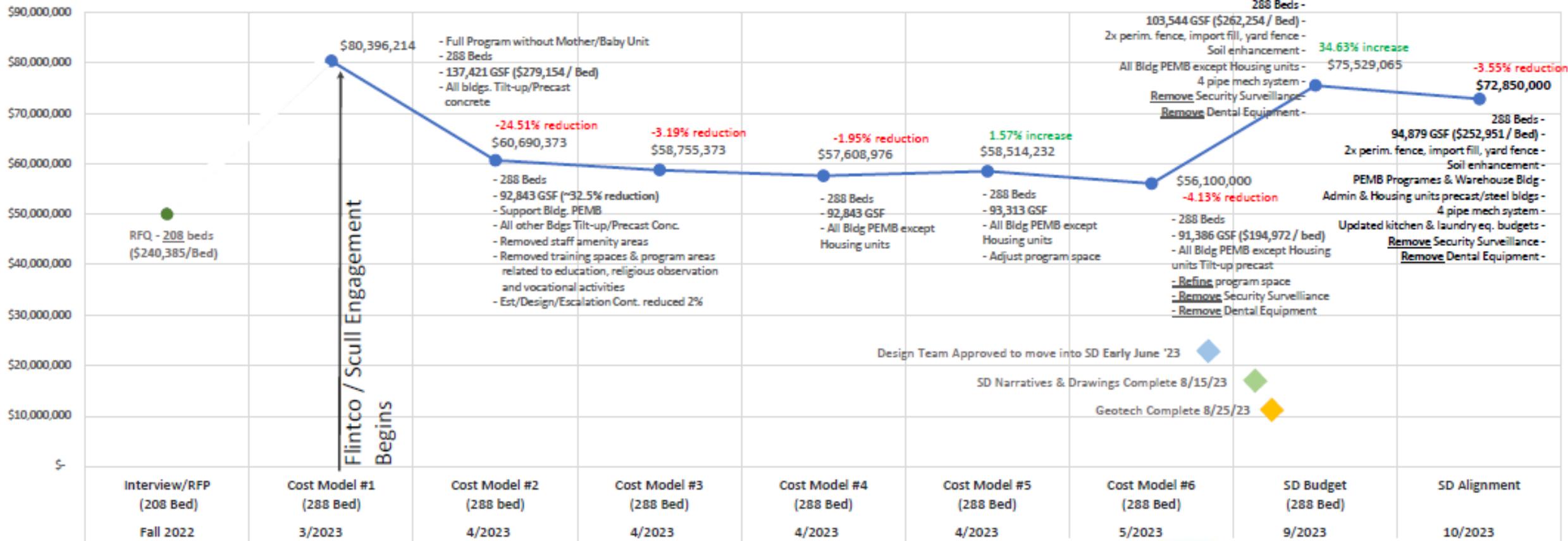
# Rapid City Women's Correctional Facility

## Timeline/Progress Updates



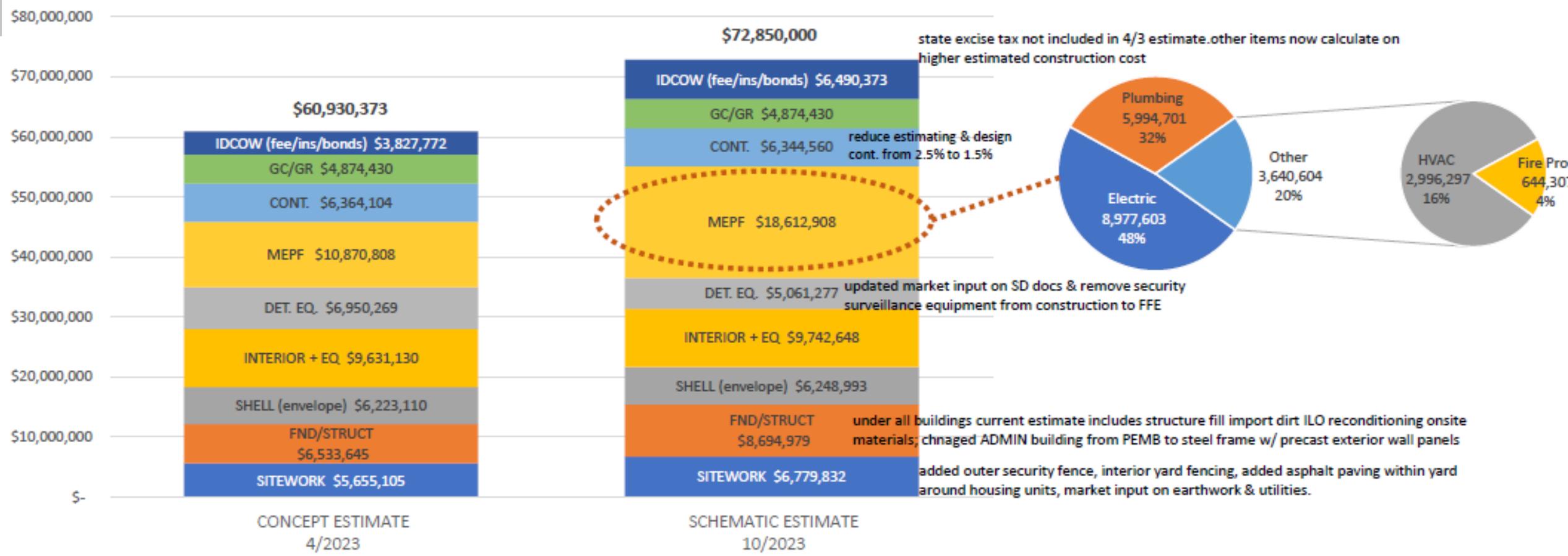
# Rapid City Women's Correctional Facility

## CMR Cost Updates



# Rapid City Women's Correctional Facility

## Schematic Design Phase Outcomes



# Rapid City Women's Correctional Facility

Funding Sources	General Funds	Federal Funds	Other Funds	Total
2022 SB53 Land & Design	\$3,832,687	\$0	\$0	\$3,832,687
2023 HB1016 Construction	\$0	\$0	\$60,000,000	\$60,000,000
2024 SB50 Construction	<u>\$0</u>	<u>\$2,420,154</u>	<u>\$20,892,175</u>	<u>\$23,312,329</u>
<b>Total Project Budget:</b>	<b>\$3,832,687</b>	<b>\$2,420,154</b>	<b>\$82,892,175</b>	<b>\$87,145,020</b>

- 2022 SB53: \$3.8M – Phase I: land & design
- 2023 HB1016: \$60M – Phase II: construction
- 2024 SB50: \$23.3M – Phase II (cont): construction

Total Project Budget: \$87M



# Rapid City Women's Correctional Facility

288 bed, Level III security, correctional facility





SOUTH DAKOTA DEPARTMENT OF CORRECTIONS



Thank you!